

Welcoming Paris Climate Package

as an Inclusive Climate Regime

Through Enhanced Engagement of Non-Party Stakeholders

Presented by:

Yunus Arikan

Head of Global Policy and Advocacy, UNFCCC Designated Contact Point, ICLEI – Local Governments for Sustainability

Focal Point of Local Governments and Municipal Authorities (LGMA) Constituency to the UNFCCC

Stakeholder engagement - Overview

- **Stakeholder engagement in intergovernmental processes**
 - 1992 Agenda 21/Rio Conventions: Major Groups and engagement as a unique feature
 - Different terminology and practices in other UN fora e.g. ECOSOC, WHO, FfD, FAO-CFS, UNEP
 - Convergence and evolution since 2012 Rio+20 and Post2015 Agenda
- **4 Phases of Stakeholder Engagement in the UNFCCC**
 - **1995-2009: Traditional**
 - Constituencies, 2-min interventions, submissions , Side events, Mobs, Fossil-of-the-day, exhibits, bilaterals
 - Special: Nairobi Work Programme, CDM (seperate process than UNFCCC)
 - **2010-2011: Post-Copenhagen Recovery**
 - COP Presidency Dialogues, SBI/COP16 decisions, online services, Adaptation Committee, TEC/CTCN, Art.6, GCF
 - UNFCCC Momentum for Change
 - **2012-2015: Innovation**
 - ADP: Workstream-2, Technical Examination Meetings, Climate Action Fair, Civil Society Dialogues/Briefings of Co-Chairs as well as G77/China
 - Gender Day, Youth Day, Cities Day led by UNFCCC and COP Presidencies
 - 2014 Climate Summit of UN Secretary General
 - NAZCA Platform
 - Lima-Paris Action Agenda
 - Outsiders; OECD -CCXG, Galvanizing Groundswell of Climate Action, Lyon Summit
 - **Beyond 2015: Non-Party Stakeholders**

Layman's Guide to Paris Climate Package

Paris Climate Package

=

Paris Agreement (Annex of Dec.1/CP21)

+

COP21 Decision (Dec.1/CP21)

Overview

- Defines the course of future global climate action
- Open for signature on 22 April 2016 for a period of one year
- Has to be ratified by national parliaments, legislative bodies or executive orders by Heads of States
- Enters into force, upon ratification by at least 55 Parties & representing 55% of global GHG emissions

Document Structure

- Preamble with 16 Paragraphs and 29 Articles
- Does not contain any Annex to classify countries or to list commitments

Relevance to Local and Subnational Governments

- Preamble para.15 recognizes importance of engagement of all levels of governments
- References to local and subnational levels in Art. 7.2 (adaptation) and Art.11.2 (capacity building), communities in Art. 8.4.h (loss and damage)

- In effect immediately after Paris
- Lays the foundation and clarifies implementation details of the Agreement as well as the actions/processes to be implemented before 2020

- Preamble with 15 Paragraphs
- 140 paragraphs in 6 Sections (Adoption, INDCs, Decisions for Agreement, Pre2020 Ambition, Non-Party Stakeholders (NPS), Administrative)

- Preamble para.15, stronger actions by Non-Party Stakeholders (NPS), including cities & other subnational authorities
- Para.74.d&g (Paris Committee on Capacity Building and its 2016-2020 Workplan at subnational level)
- Engagement in pre2020 Action as NPS, in paragraphs;
 - 107 (voluntary cancellation of KP units),
 - 110 and 125 (Technical Examination Process (TEPs) Mitigation and Adaptation, respectively)
 - 117 (Lima-Paris Action Agenda), 118 (NAZCA), 119 (Parties to work w/ NPS), 120 (NPS in TEPs)
 - 121.d (NPS in High Level event), 122.b (Champions engaging w/ NPS)
 - 134-137 (Non-Party Stakeholders)

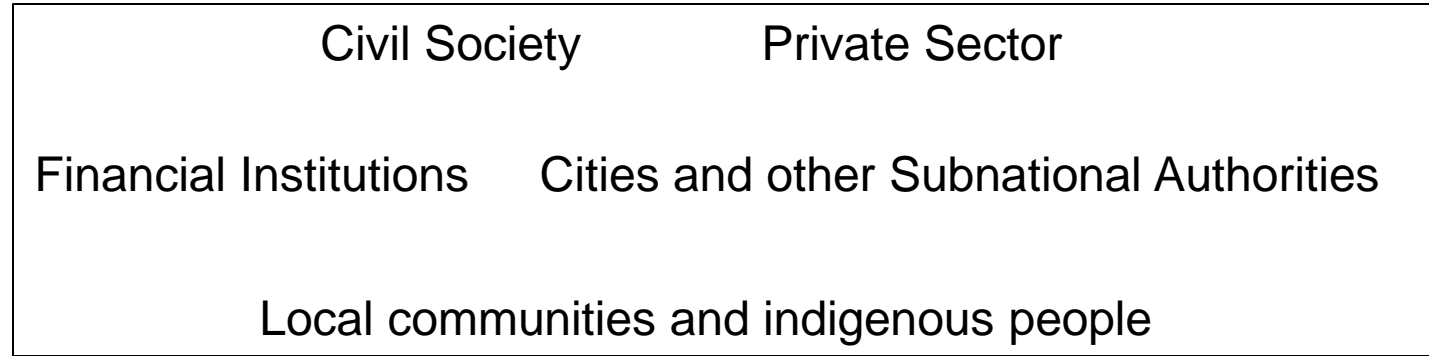
Non-Party Stakeholders in an Inclusive Paris Climate Package

- **Background**
 - 1992/UNFCCC and 1997/KP; no vision for a role to anyone other than Parties
 - Non-Party intervention: long term taboo on commitments
 - COP20 Lima consensus: Door-opener for a Race-to-the-Top
 - A new concept : CBDR-RC+*inline of different national national circumstances*
 - No UN level enforcement/compliance mechanism to revise INDCs
 - Language in Paris Package; revolutionary compared to UNFCCC/KP but much less innovative and ambitious compared to COP20/2014 ADP Co-Chairs Text – negotiated outcome
- **Paris Agreement**
 - No definition or reference to stakeholders, civil society or non-state actors in the Operative paragraphs
 - Preamble para.15 – engagement at all levels of government and actors
- **COP21 Paris Decision**
 - Preamble para.15: composition of Non-Party stakeholders
 - Section:IV– para 117-133: Raising pre2020 ambition by engaging Non-Party Stakeholders; in TEMs, reporting through NAZCA, Lima-Paris Action Agenda, work with COP Presidency Champions
 - Section: V-para134-137: broader role, specific provisions for local communities and indigenous, and the only para referring to carbon pricing
- **Paris Pledge for Action** – a global mobilization of Non-Party Stakeholders in support of Paris Agreement
- **The road ahead**
 - Governance among: Institutions (UN SG Office – UNFCCC – UNEP) and Processes (22 April – 4/6 May UN Implementation Summit / SDGs / HABITATIII)
 - Synergy between UNFCCC processes and LPAA Outcomes
 - Role and performance of COP Presidency Champions
 - Climate Chance – Climate Actors World Summit, Nantes, September 2016

Non-Party Stakeholders in an Inclusive Paris Climate Package

**Non-Party
Stakeholders* =**

* Preamble para.15
Dec.1/CP21



**Non-Party
Stakeholders**

=

**Local and Subnational
governments**

(i.e. governmental stakeholders as
per para.7 of Dec.1/CP16 in 2010)

+

**Non-State
Actors**

From Bali/2007 to Paris/2015

Achievements of global climate advocacy of Local and Subnational Governments



**Local Government
Climate Roadmap**
Recognize • Engage • Empower



✓ Recognize

1. Local and subnational governments as “governmental stakeholders”
(Para.7 of Dec.1/CP16, in Cancun in 2010)
2. Role of cities and subnational authorities in raising pre2020 ambition
(Para.5b of Dec.1/CP19, in Warsaw in 2013)
3. Engaging with all levels of governments, as well as local, subnational and community level in capacity building, adaptation and loss and damage
(Paris Agreement preamble para.15, 7.2, 11.2, 8.4.h + COP21 Decision on Non-Party Stakeholders)

✓ Engage

4. Ministerial-Mayoral Dialogues (COP16-2010-Cancun, COP19-2013-Warsaw) and High Level Action Days (COP20-2014-Lima, COP21-2015-Paris)
5. ADP Workstream-2 Technical Examination Process on Urban Environment
6. Compact of Mayors, Compact of States and Regions, Covenant of Mayors etc.
7. Special UNFCCC badges for Political Leaders of Local and Subnational Governments
8. Lima-Paris Action Agenda (LPAA) Declarations, 5-Year Vision and NAZCA Platform, including carbonn Climate Registry as data partner
9. Friends of Cities at the UNFCCC, increased number of local and subnational leaders in the national delegations of both Annex-I and Non-Annex-I Parties
10. Workplan of Paris Committee on Capacity Building (para. 73.d/g of Dec. 1/CP21)
11. ~ 50% of submitted INDCs in 2015 have a focus on action at local and subnational level
12. Cities and regions contributing to Green Climate Fund and GEF

✓ Empower

13. New resources (e.g. GEF Integrated Action Programme on Sustainable Cities)
14. Cities Climate Finance Leadership Alliance (CCFLA) and Transformative Actions Programme (TAP)
15. 2030 SD Agenda; Sendai-Disaster, Addis Ababa-Finance, SDGs (including Goal:11)

NEXT STEP THROUGH PARIS AGREEMENT : RAISE AMBITION AND ACCELERATE ACTION



Source: SMG



Source: IISD-ENB

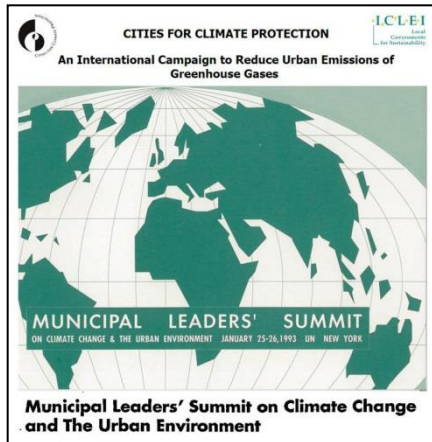


Source: City of Paris



Source: IISD-ENB

1993-New York



1995-Berlin



2005-Montreal



2007-Bali



Source:
IISD-ENB

2009-Copenhagen



2010- Mexico City



Source: MXC

2011- Durban



2013-Nantes



2013 - Warsaw



Source: IISD-ENB

2014 –New York



2014 – Lima



Compact of Mayors



Source BP

ADP Technical Examination Process



Source IISD-ENB



Source IISD-ENB