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# The Economics of climate change adaptation: Introduction to ECONADAPT



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## **Overview of Presentation**

- Context: the need for climate change adaptation economics
- Overview of research in ECONADAPT
- Costs and Benefits of Adaptation: Evidence, Lessons and Policy Insights





## Rationale for economic data on adaptation

- In 2000+, adaptation cost data to inform UNFCCC negotiations re size of LDC Adaptation Fund
- $\rightarrow$  highlighted need for better methods/data
- Slow progress of GHG emission reductions & agreement of mitigation targets

 $\rightarrow$  growing recognition of need to commit resources to adaptation in developed countries





#### Adaptation cost estimates for LDCs: 2010-2050, dry scenario, \$bn

Region	US\$ Billion	Sector	US\$ Billion
East Asia & Pacific	17.9	Infrastructure	13.0
Central Asia	6.9	Coastal zones	27.6
Latin America & Caribbean	14.8	Water supply and flood protection	19.7
Middle East/ North Africa	2.5	Agriculture, forestry, fisheries	3.0
South Asia	15.0	Human health	1.5
Sub-Saharan Africa	14.1	Extreme weather events	6.4
Total	71.2	Total	71.2





## EU Damage Costs of Climate Change Impacts











## Current Research Themes: ECONADAPT EC Research Project

The project frames the overall research by asking two questions, each addressed in a separate but linked work stream.

- First, what are the key methodological advances needed to improve the economic assessment of adaptation?
- Second, how can improved economic methods and tools be applied in the context of the big adaptation decisions facing Europe in the next decade?





## Outstanding Methodological Issues: Examples

- Uncertainty
  - CC risks: which, how large, when?
  - Are existing decision-making tools still appropriate?
- Attribution of costs to climate change vs development
  - What are the additional costs/benefits? Important for budgetary planning
- Long time scales: discounting and future preferences
  - Growing risks over time
- Treatment of adaptive capacity in economic analysis
  - Some expenditures enable future adaptation indirectly; weigh against spending on options with direct benefit
- Financial vs economic costs
  - Role of non-technical options and measurement of non-market costs/benefits





#### Outstanding Methodological Issues: Economic Decision Support

- Existing tools used in economic decision support are not well suited for adaptation
- Cost-benefit analysis, cost-effectiveness analysis and multi-criteria analysis all limited, particularly in relation to treatment of uncertainty
- Emerging new economic decision support tools better address uncertainty
  - Real Options, Robust decision making, Portfolio analysis, Iterative Pathways
  - What methods applicable, in which conditions?









#### **ECONADAPT:** Key Policy Domains

- Apply methodological advances in key European Adaptation decision areas likely to need advanced adaptation economics:
  - Disaster risk (reduction) from climate extremes
  - Policy Appraisal notably large infrastructure
  - Policy impact assessment notably major mainstreaming
  - Macro-economics of adaptation
  - European international adaptation assistance





## Disasters

- Current climate variability already leads to high economic costs in Europe, with major floods a particular concern.
- Climate change is likely to affect these extremes and they are likely to be among the highest costs of CC in Europe in the short-term, thus early focus for adaptation.
- Case studies at European level:

   Modelling to generate estimates of fiscal consequences in near term
  - Test economic case for alternative approaches to disaster risk management





## **Project Appraisal**

- A major priority is to include adaptation into economic appraisal for large infrastructure projects.
- This includes baseline investment (climate risk screening) as well as new investments primarily designed to address climate change, ensuring this takes sufficient account of future uncertainty.
- Case studies coasts (Bilbao) and floods (Prague)





## Policy Impact Assessment

- The mainstreaming of adaptation in policy appraisal requires additional elements to current regulatory impact assessment, as well the need to address scale and time preference issues.
- Case study on European agriculture

• How should future CAP reform accommodate climate change risks and adaptation in its design?





## Macro-economics of adaptation

- There is increasing interest in the macroeconomic effects of adaptation.
- This is linked to competitiveness, growth and public finances.
- However, such application involves challenging scale and aggregation issues
- Analysis with CGE models looking at both autonomous and planned adaptation





## International Adaptation Assistance

- One of the major flows of adaptation funding is from Europe to developing countries.
- The effective use of adaptation economics involves, e.g., the context of development objectives, transfer of methods, as well as treatment of equity.
- Case studies in Africa (Rwanda, Tanzania)





## ECONADAPT Toolbox

- Gives guidance -based on the methodological tasks and the case study examples - to help application of the economic assessment of adaptation
- Includes a data-repository on cost and benefit estimates and guidance for potential for transfer.
- 2-track approach.
  - information for a technical audience
  - more accessible, light-touch, approach for use by a wider (non-economist) audience.





**ECONADAPT** The Economics of Adaptation



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#### **Costs and Benefits of Adaptation: Evidence, Lessons and Policy Insights**





### State of knowledge on Costs/Benefits

- Previous reviews including IPCC 5<sup>th</sup> AR report a low evidence base on the costs and benefits of adaptation
- But over the last few years, information base grown very strongly
  - Global initiatives (e.g. World Bank EACC, UNFCCC NEEDs, OECD, UNDP)
  - National initiatives (National Adaptation Plans, etc)
  - Risk, sector and project based assessments
- ECONADAPT undertaken comprehensive review built an 'Inventory of studies'
  identified > 600 relevant studies









#### Coverage



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#### Update of 2008 review

Risk / Sector	Coverage/ Discussion	Cost estimates	Benefit estimates
Coastal zones and coastal storms	Comprehensive coverage at global, national and local level in impact assessment and policy studies + low regret options decision making under uncertainty.	$\checkmark \checkmark \checkmark$	$\checkmark\checkmark\checkmark$
Floods including infrastructure	Growing cost and benefit estimates in a number of countries and local areas, particularly river flooding. Some evidence on low regret options and non-technical options. Some applications of decision making under uncertainty.	$\checkmark\checkmark$	$\checkmark\checkmark$
Water management	Emerging supply-demand studies at the national level. Focus on supply, engineering measures. Some examples of decision making under uncertainty.	$\checkmark \checkmark$	$\checkmark$
Other infrastructure	Several studies on road and rail infrastructure. Examples of wind storm and permafrost.	✓	✓
Agriculture	Benefits of farm level adaptation, and some benefits and costs at global and national level. Evidence emerging on low regret adaptation, including climate smart agriculture.	$\checkmark\checkmark$	$\checkmark\checkmark$
Over-heating (built environment, energy and health)	Good cost information on heat-alert schemes. Increasing coverage of autonomous costs* associated with cooling. Growing evidence base on low-regret options (e.g. passive cooling).	$\checkmark\checkmark$	✓
Other health risks	Increasing studies of preventative costs for future disease burden (e.g. water, food and vector borne disease), but partial.	$\checkmark$	$\checkmark$
Biodiversity / ecosystem services	Low evidence base, with a limited number of studies on restoration costs and costs for management of protected areas for terrestrial ecosystems.	$\checkmark$	
Business, services and industry	Very few quantitative studies available, except for tourism.	$\checkmark$	



ECONADAPT



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Watkiss et al, 2015



#### **Breakdown**

ECONADAPT

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Adaptation measures (total 653, multiple answers possible)













#### **Some Insights**

- Information base on the costs and benefits of adaptation has significantly grown in recent years – higher coverage but still partial – still major gaps
- Estimates of costs increase as move to implementation
  - Integrating opportunity and transaction costs
  - Considering multiple risks and uncertainties
  - Facing additional economic, information and regulatory barriers
- More information but transferability remains challenging







#### Assessing costs and benefits

- Analysis of literature shows methods are changing
- Three shifts identified
  - From science–based impacts to policy first adaptation-assessment
  - From impact assessment to iterative climate risk management
  - From prediction to decision making under uncertainty









#### What does this mean?

- 1. Impact-assessment studies (classic)
- 2. Iterative climate risk studies
  - Building blocks on timing and Phasing
  - Different types of options
  - Decision under uncertainty
  - Focus on early adaptation and low regret
  - Mainstreamed



#### **Methodological insights**

- Studies use different methods and select different options which vary in timing and phasing
- They lead to different costs (and benefits) and different information needs
- From perspective of policy maker, need to know which one to look at / using !
- Econadapt is developing guidance





#### **Decision making under uncertainty**











### In conclusion

- Evidence base is growing
  - There is no single 'cost' of adaptation
- Moving to new methods and approaches
  - Alters the method, options and costs care in using information
- Decision support for decisions evolving
  - But critical to look at pragmatic approaches and existing policy
- Published in e-book at <u>www.econadapt.eu</u>







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