Welcoming Paris Climate Package

as an Inclusive Climate Regime

Through Enhanced Engagement of Non-Party Stakeholders

Presented by:

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Stakeholder engagement - Overview

• Stakeholder engagement in intergovernmental processes
  – 1992 Agenda 21/Rio Conventions: Major Groups and engagement as a unique feature
  – Different terminology and practices in other UN fora e.g. ECOSOC, WHO, FfD, FAO-CFS, UNEP
  – Convergence and evolution since 2012 Rio+20 and Post2015 Agenda

• 4 Phases of Stakeholder Engagement in the UNFCCC
  – 1995-2009: Traditional
    • Constituencies, 2-min interventions, submissions, Side events, Mobs, Fossil-of-the-day, exhibits, bilaterals
    • Special: Nairobi Work Programme, CDM (separate process than UNFCCC)
  – 2010-2011: Post-Copenhagen Recovery
    • COP Presidency Dialogues, SBI/COP16 decisions, online services, Adaptation Committee, TEC/CTCN, Art.6, GCF
    • UNFCCC Momentum for Change
  – 2012-2015: Innovation
    • ADP: Workstream-2, Technical Examination Meetings, Climate Action Fair, Civil Society Dialogues/Briefings of Co-Chairs as well as G77/China
    • Gender Day, Youth Day, Cities Day led by UNFCCC and COP Presidencies
    • 2014 Climate Summit of UN Secretary General
      – NAZCA Platform
      – Lima-Paris Action Agenda
    • Outsiders; OECD -CCXG, Galvanizing Groundswell of Climate Action, Lyon Summit
  – Beyond 2015: Non-Party Stakeholders
Layman’s Guide to Paris Climate Package

Overview


Overview

• Defines the course of future global climate action
• Open for signature on 22 April 2016 for a period of one year
• Has to be ratified by national parliaments, legislative bodies or executive orders by Heads of States
• Enters into force, upon ratification by at least 55 Parties & representing 55% of global GHG emissions
• Preamble with 15 Paragraphs
• 140 paragraphs in 6 Sections (Adoption, INDCs, Decisions for Agreement, Pre2020 Ambition, Non-Party Stakeholders (NPS), Administrative)
• Preamble para.15 recognizes importance of engagement of all levels of governments
• References to local and subnational levels in Art. 7.2 (adaptation) and Art.11.2 (capacity building), communities in Art. 8.4.h (loss and damage)
• Preamble para.15, stronger actions by Non-Party Stakeholders (NPS), including cities & other subnational authorities
• Para.74.d&g (Paris Committee on Capacity Building and its 2016-2020 Workplan at subnational level)
• Engagement in pre2020 Action as NPS, in paragraphs;
  o 107 (voluntary cancellation of KP units),
  o 110 and 125 (Technical Examination Process (TEPs) Mitigation and Adaptation, respectively)
  o 117 (Lima-Paris Action Agenda), 118 (NAZCA), 119 (Parties to work w/ NPS), 120 (NPS in TEPs)
  o 121.d (NPS in High Level event), 122.b (Champions engaging w/ NPS)
  o 134-137 (Non-Party Stakeholders)

Document Structure

• Preamble with 16 Paragraphs and 29 Articles
• Does not contain any Annex to classify countries or to list commitments

Relevance to Local and Subnational Governments

• Preamble with 16 Paragraphs and 29 Articles
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Non-Party Stakeholders in an Inclusive Paris Climate Package

• **Background**
  – 1992/UNFCCC and 1997/KP; no vision for a role to anyone other than Parties
  – Non-Party intervention: long term taboo on commitments
  – COP20 Lima consensus: Door-opener for a Race-to-the-Top
    • A new concept: CBDR-RC+inline of different national circumstances
    • No UN level enforcement/compliance mechanism to revise INDCs
  – Language in Paris Package; revolutionary compared to UNFCCC/KP but much less innovative and ambitious compared to COP20/2014 ADP Co-Chairs Text – negotiated outcome

• **Paris Agreement**
  – No definition or reference to stakeholders, civil society or non-state actors in the Operative paragraphs
  – Preamble para.15 – engagement at all levels of government and actors

• **COP21 Paris Decision**
  – Preamble para.15: composition of Non-Party stakeholders
  – Section:IV– para 117-133: Raising pre2020 ambition by engaging Non-Party Stakeholders; in TEMs, reporting through NAZCA, Lima-Paris Action Agenda, work with COP Presidency Champions
  – Section: V-para134-137: broader role, specific provisions for local communities and indigenous, and the only para referring to carbon pricing

• **Paris Pledge for Action** – a global mobilization of Non-Party Stakeholders in support of Paris Agreement

• **The road ahead**
  – Governance among: Institutions (UN SG Office – UNFCCC – UNEP) and Processes (22 April – 4/6 May UN Implementation Summit / SDGs / HABITAT III)
  – Synergy between UNFCCC processes and LPAA Outcomes
  – Role and performance of COP Presidency Champions
  – Climate Chance – Climate Actors World Summit, Nantes, September 2016
Non-Party Stakeholders in an Inclusive Paris Climate Package

Non-Party Stakeholders* =

<table>
<thead>
<tr>
<th>Civil Society</th>
<th>Private Sector</th>
</tr>
</thead>
<tbody>
<tr>
<td>Financial Institutions</td>
<td>Cities and other Subnational Authorities</td>
</tr>
<tr>
<td>Local communities and indigenous people</td>
<td></td>
</tr>
</tbody>
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* Preamble para.15
Dec.1/CP21

Non-Party Stakeholders = Local and Subnational governments (i.e. governmental stakeholders as per para.7 of Dec.1/CP16 in 2010) + Non-State Actors
### Recognize

1. Local and subnational governments as “governmental stakeholders” *(Para. 7 of Dec. 1/CP16, in Cancun in 2010)*
2. Role of cities and subnational authorities in raising pre2020 ambition *(Para. 5b of Dec. 1/CP19, in Warsaw in 2013)*
3. Engaging with all levels of governments, as well as local, subnational and community level in capacity building, adaptation and loss and damage *(Paris Agreement preamble para. 15, 7.2, 11.2, 8.4.h + COP21 Decision on Non-Party Stakeholders)*

### Engage

5. ADP Workstream-2 Technical Examination Process on Urban Environment
6. Compact of Mayors, Compact of States and Regions, Covenant of Mayors etc.
7. Special UNFCCC badges for Political Leaders of Local and Subnational Governments
8. Lima-Paris Action Agenda (LPAA) Declarations, 5-Year Vision and NAZCA Platform, including carbonn Climate Registry as data partner
9. Friends of Cities at the UNFCCC, increased number of local and subnational leaders in the national delegations of both Annex-I and Non-Annex-I Parties
10. Workplan of Paris Committee on Capacity Building (para. 73.d/g of Dec. 1/CP21)
11. ~ 50% of submitted INDCs in 2015 have a focus on action at local and subnational level
12. Cities and regions contributing to Green Climate Fund and GEF

### Empower

13. New resources (e.g. GEF Integrated Action Programme on Sustainable Cities)
14. Cities Climate Finance Leadership Alliance (CCFLA) and Transformative Actions Programme (TAP)
15. 2030 SD Agenda; Sendai-Disaster, Addis Ababa-Finance, SDGs (including Goal:11)

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**NEXT STEP THROUGH PARIS AGREEMENT:** RAISE AMBITION AND ACCELERATE ACTION
1993-New York

2005-Montreal

2010- Mexico City

1995-Berlin

2007-Bali

2011- Durban


1995-1999: Berlin

2005-2007: Montreal

2009-2013: Copenhagen

2010-2011: Mexico City

2013-2015: Nantes

COP21 Agenda of Local and Subnational Governments – as of 16 November 2015
**Local Government Climate Roadmap**

**Recognize • Engage • Empower**

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**2013 - Warsaw**

**2014 – New York**

**2014 – Lima**

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**Compact of Mayors**

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**ADP Technical Examination Process**

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